

# LECOM 2019 Summer CME Conference

# Florida Law: What a Doctor Needs to Know

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August 5, 2019



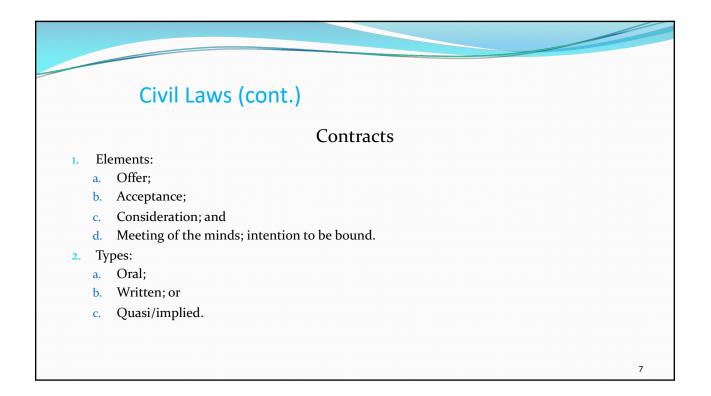
#### Florida Laws and Regulations Governing the Practice of **Medicine** Florida Constitution (Article X). 1. Florida Statutes: 2. Chapter 409: Medicaid; a. Chapter 456: Health Professions, general; b. Chapter 458: Allopathic Medicine; c. d. Chapter 459: Osteopathic Medicine; Chapter 766: Malpractice; and e. Chapter 893: Crimes, Controlled Substances. f. Florida Administrative Code: 3. 64B8: Board of Medicine and 64B15: Board of Osteopathic Medicine. Common Law-judge made law-of key importance in torts and 4. contracts. 3

#### **Regulation of the Practice** of Medicine in Florida No. 1 purpose: protect the health, safety and welfare of the public (patients) (456.003; 458.301; 1. 459.001). Key Regulatory Authorities: 2. The Department of Health (456.004); a. Florida Agency for Health Care Administration; b. The Medicaid Fraud Prevention Unit; c. The Board of Medicine; d. The Board of Osteopathic Medicine; and e. The Office of the Attorney General. f. 4

# Regulation of the Practice of Medicine in Florida

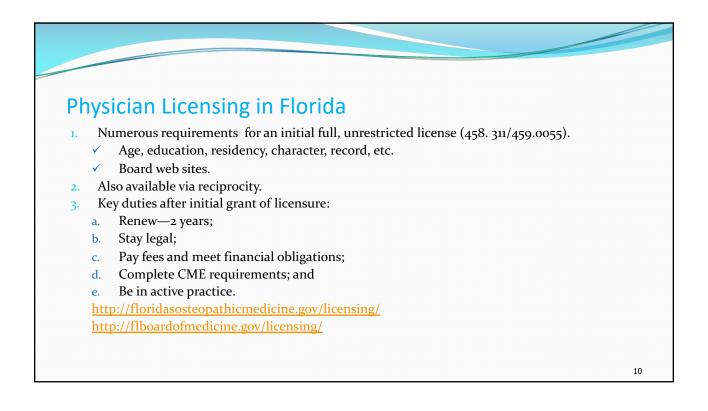
- 3. Key definition: is "Practice":
  - a. Allopathic (458.305 (3)): "...the diagnosis, treatment, operation, or prescription for any human disease, pain, injury, deformity, or other physical or mental condition."
  - b. Osteopathic (459.003 (3)):
    - i. The diagnosis, treatment, operation or prescription for
    - ii. Any disease, pain, injury, deformity, or other physical or mental condition
    - iii. Based on educational standards and requirements and which
    - iv. Emphasizes the importance of musculoskeletal structure and manipulative therapy.....

Civil L	.aws		
	Тог	rt Law	
	Intentional	Unintentional	
	Assault	Negligence	
	Battery	Malpractice	
	Fraud	Negligent Misrepresentation	
	Infliction of Emotional Distress		
	Invasion of Privacy		
	False Imprisonment		
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Civ	vil Laws (cont.)
	Contracts (cont.)
3.	Occasions:
	a. Outset of the patient relationship;
	b. Managed care situations;
	c. Guarantees;
	d. Employment;
	e. Property interests (fee simple; lease; licensee); and
	f. Vendors.
4.	Two key rules: Statute of Frauds and the parol evidence rule.
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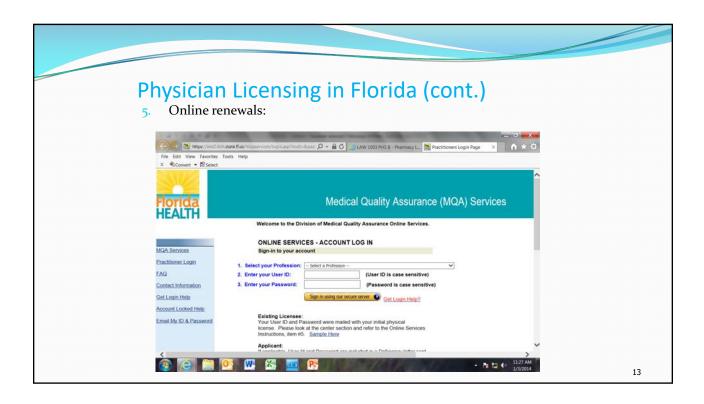


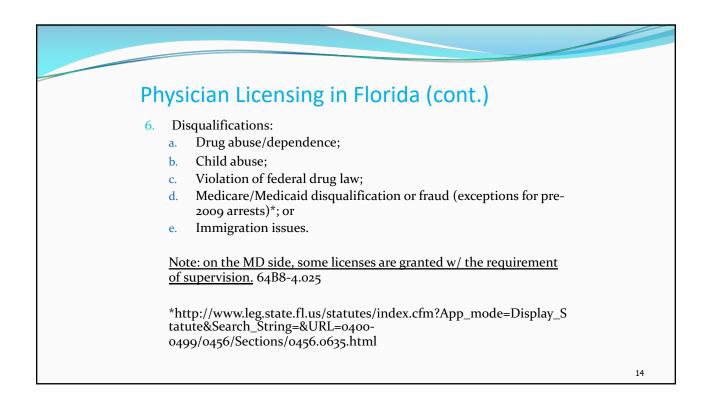


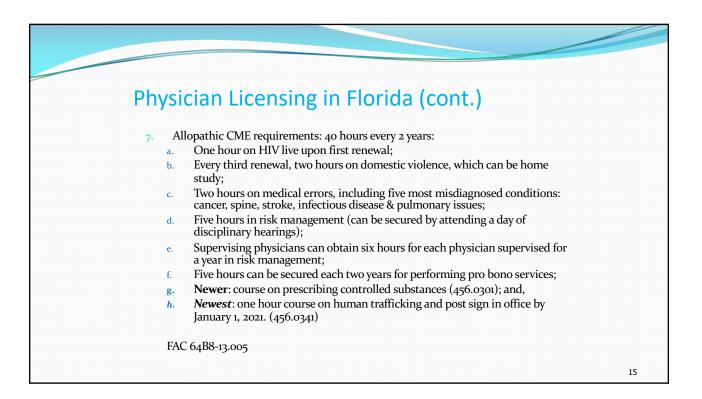
# Sidebar: Items to Have to Avoid Renewal Delays

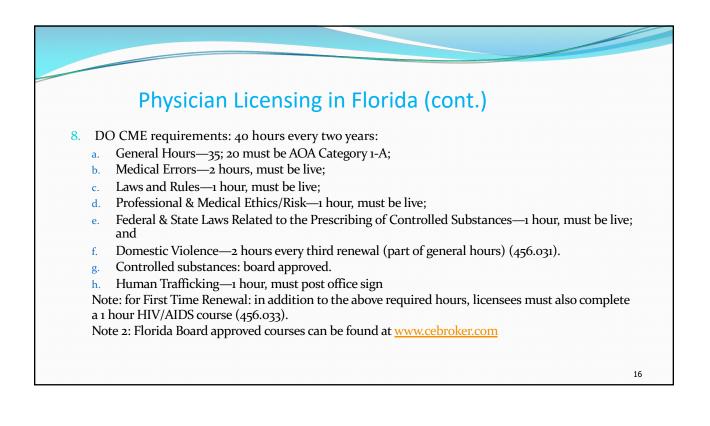
- Completed renewal application.
- Required fees.
- Evidence that you have practiced medicine or have been on the active faculty of an accredited medical school for at least two years of the immediately preceding four years.
- > Completion of Financial Responsibility form.
- > Completion of Physician Workforce Survey.
- > Verification of Physician Profile.
- Verification of your current status relating to prescribing controlled substances for the treatment of chronic non-malignant pain.

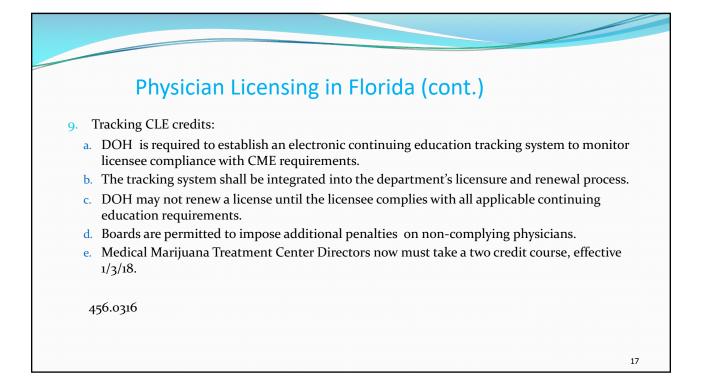
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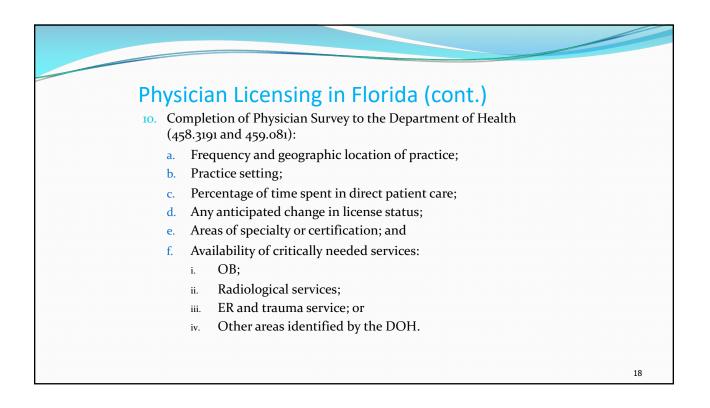












#### Physician Licensing in Florida (cont.)

- **11**. Board required information of licensees (profile):
  - a. All medical education received;
  - b. Each hospital at which the licensee has privileges;
  - c. An address of record;
  - d. Any specialties;
  - e. The date the licensee began practice;
  - f. Any faculty appointments;
  - g. A description of any criminal offenses;
  - h. A description of any discipline in the last 10 years;
  - i. Any qualifications; and
  - j. Facts regarding practice in other jurisdictions.

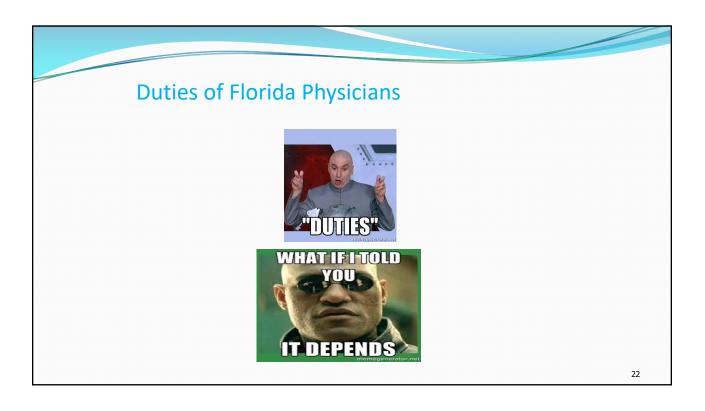
#### Physician Licensing in Florida (cont.)

- 12. Consents presumed of licensees (458.339 and 459. 008):
  - a. To give handwriting samples during any investigation;
  - b. To waive the confidentiality of and authorize the release of their medical records when there is reason to believe a violation of law has occurred; and
  - c. To waive any objection to the admissibility of medical reports in disciplinary proceedings.
- 13. Expert witness certificates are available to licensed physicians. Fee is \$50 and it is good for two years (458.3175; 459.0066).
  - a. To give expert medical opinions;
  - b. To provide testimony on the prevailing standard of care; or
  - c. To provide testimony in child abuse, neglect or dependency cases.

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#### Physician Licensing in Florida (cont.)

- 14. Privileges and Obligations of DO licensees (459.011):
  - a. Required to follow all regulations relating to the reporting of births and deaths and other public health duties;
  - b. Have equal rights and obligations as all other physicians;
  - c. Have equal rights to hold positions in public institutions;
  - d. Have the right to practice as taught;
  - e. Have equal professional status as medical doctors; and
  - f. Have recognition for any Osteopathic specialties secured and have that specialty be given equal status as any corresponding allopathic specialty.



#### Physician Duties Under Florida Law

- 1. General Practice Standards:
  - a. Must adhere to the "prevailing professional standard of care".
  - b. Must act in a way acceptable to reasonably prudent, similarly situated health care providers.
  - c. Must exhibit care prior to making any incision (right patient/right spot).
  - d. Do not be afraid to apologize.
  - e. Supervise subordinates

FL Statues 90.4026; 766.102; FL Code 64B8-9.007; 458.348.

#### Physician Duties (cont.)

- 2. Honor the Patient's "Bill of Rights":
  - a. Respect.
  - b. Privacy.
  - c. Response.
  - d. Information.
  - e. Financial disclosure.
  - f. Who's in charge.
  - g. Clothes.

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#### Physician Duties (cont.)

- 3. Financial Responsibility (458.320 and 459.0085):
  - a. Have an escrow account.
  - b. Liability insurance (100K/300K).
    - Surgical centers (250K/750K).
  - c. Letter of credit to back insurance.
  - d. Within 30 days of license/renewal.
  - e. Exemptions to Financial Obligations:
    - i. Physicians employed by U.S. or FL;
    - ii. Physicians on inactive status;
    - iii. Physicians not practicing in the state;
    - iv. Physicians with a limited license;
    - v. Physicians who only teach; and
    - vi. Long-term physicians (15 years), with good record who practice part time.

#### Physician Duties (cont.) Record Keeping (456.057/459.012 et. seq.)—the most prominent duties include: 4 Practitioner/practice/facility owns the records. a. b. Maintain records in confidence. Furnish copies upon request. c. Not conditioned upon payment of fees. Give treatment report in lieu of records. d. Psychiatrist records direct to next psychiatrist. e. Keep record of disclosure. f. Give notice of termination of practice. g. 26

#### Physician Duties (cont.)

- 4. Recording Keeping (cont.):
  - h. Must keep <u>legible</u> (with EMR = understandable) medical records that *justify* the course of treatment of the patient and which support a continuity of care:
    - i. Patient histories;
    - ii. Examination results;
    - iii. Test results;
    - iv. Drugs prescribed;
    - v. Consultations; and
    - vi. Hospitalizations.

#### 5 Ws and 5Cs

Physician Duties (cont.)

- 5. Release and reproduction of records (FAC: 64B8-10 and 64B15-15):
  - a. Release cannot be conditioned on payment of a bill.
  - b. Release can be conditioned on payment for cost of reproduction:
    - ✓ \$1.00/page for the first 25 pages and \$.25/page thereafter.
  - c. X-rays, etc. can be actual costs.
  - d. Records should be produced within 30 days.
  - e. When records are released, the original or a copy must be maintained.
  - f. Notation must be made in the records as to whom they were released.

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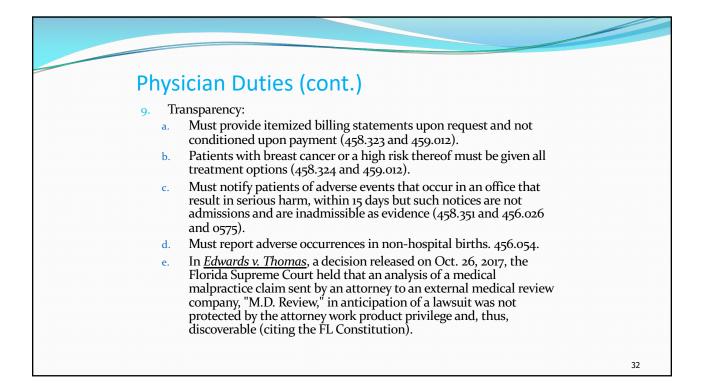
#### Physician Duties (cont.)

- 6. Record Retention Rules:
  - a. Five years from time patient was last seen;
  - b. No less than two years after death of a physician; and
  - c. No less than two years after dissolution of a practice.
- 7. Written Prescriptions (456.42):
  - a. Must be legibly printed or typed so as to be capable of being understood by the pharmacist filling the prescription.
  - b. Must contain:
    - i. The name of the prescribing practitioner;
    - ii. The name and strength of the drug prescribed;
    - iii. The quantity of the drug prescribed; and
    - iv. The direction for the use of the drug.

Physician Duties (cont.) Written Prescriptions (con't): Must be dated. c. Must be signed by the prescribing practitioner on the day when d. issued. Newer: three day supply of opioids for acute pain; seven under e. special circumstances. 456.44(3)(d). Must see patients on controls for chronic non-malignant pain every three months. Also, must consult PDMP data bank. Effective July 1, 2019, HB 451 requires that before providing f. anesthesia or proscribing, ordering, dispensing, or administering a schedule II opioid to treat pain, the patient must be informed about non-opioid alternatives. Healthcare Practitioners must provide patient with educational pamphlet developed by Dept. of Health (exempted when providing emergency services). 30

#### Physician Duties (cont.)

- 8. Electronic Prescriptions allowed but must contain (456.43):
  - a. Name of the prescribing practitioner;
  - b. Name and strength of the drug prescribed;
  - c. Quantity of the drug prescribed in numerical format;
  - d. Directions for use of the drug;
  - e. Must be dated and signed by the prescribing practitioner on the day issued; and
  - f. Software must not influence prescribers or interfere w/ the choice of pharmacy or the selection of a particular drug.

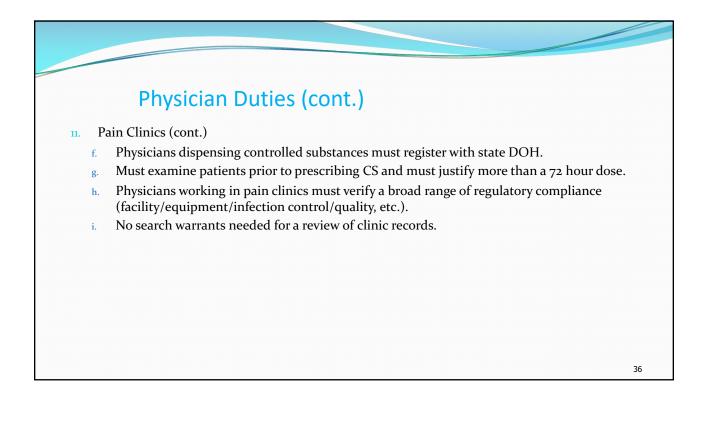


#### Physician Duties (cont.)

10. Profiles must be maintained and updated (456.041):

- a. Contents:
  - i. All medical education, including graduate education;
  - ii. Any hospitals at which the physician has privileges;
  - iii. The primary practice address;
  - iv. Any certifications;
  - v. The year that the physician began practicing medicine;
  - vi. Any faculty appointments;
  - vii. Any criminal offense for which guilt has been found and any appeals thereof;
  - viii. Any final disciplinary action within the previous 10 years;
  - ix. Any relevant professional qualifications; and
  - x. Any malpractice or negligence claims.

#### Physician Duties (cont.) 11. "Pain" Clinic Duties (458.3265 and 459.0137, as amended): Must have special permit if outside a licensed health care facility a. or meets certain ownership criteria. Must register with DOH; separate registration for each clinic. b. Must have board-certified medical director (10 day notice of any c. change. Limits amount of medicates dispensed when paid for in cash. d. Must use counterfeit-proof prescription pads. e. 35



### Physician Duties (cont.)

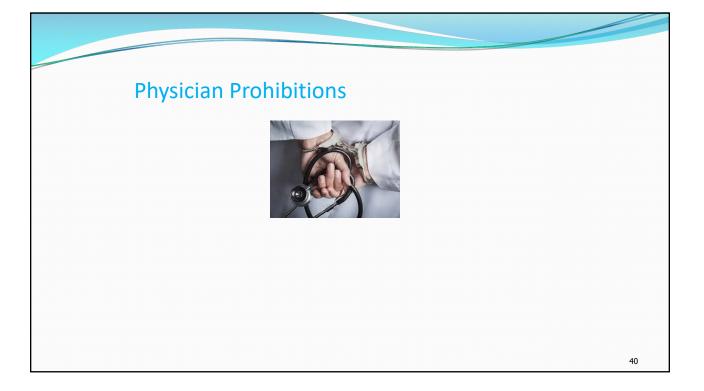
- 12. Limits placed on certain practices and actions:
  - a. There must be a special registration for certain liposuction done in physician offices (over 1k cubic centimeters) (459.005).
  - b. Treatment of obesity is limited to certain patients and the physician is prohibited from making certain claims (458.336; 459.135; 64B15-14.004).
  - c. Medicare patients cannot be refused service in an emergency (456.056).
  - d. Advertising must be factual; never false or misleading; and any ads for free or discounted services must be accompanied by a statement that the patient has a right to cancel payment. (456.062).

#### Physician Duties (cont.)

- 12. Limits on certain practices and actions (cont.).
  - e. Must be a treatment plan and informed consent for the treatment of pain w/ CS. See, e.g., 458.326.
  - f. Must be registration and the presence of an anesthesiologist for many types of surgery performed in offices. (generally three recognized levels; additional explanation contained in updated regulation: see, e.g., 64B8-9.009, effective 4/16/15.
  - g. Dispensing of medications must be in accordance of DOH record keeping and in compliance with the Florida Pharmacy Act and FDA regulations, where applicable.

### Physician Duties (cont.)

- 12. Limits on certain practices and actions (cont.):
  - h. NEW FL Telemedicine Law (April 29, 2019):
  - Same standard of care is in play as for in-person health care services; there must be a documented patient evaluation prior to writing Rx;
  - No prescribing of CS, except for treatment of psychiatric disorders, inpatients, hospice, nursing home;
  - Out-of-State physicians without a Florida license are permitted to use telehealth to deliver health care services to Florida patients if they register with the Dept. of Health, meet certain eligibility requirements, and pay a fee.
  - The bill/law does not actually require health plans to cover services delivered via telehealth.



#### Prohibited Acts Under Florida Law

- 1. A general statement of offenses is contained in 456.072, 458. 331, 459.013 and 459.015: generally the same for MDs and DOs.
  - a. 456.072 lists 40 offenses for which discipline may be issued.
  - b. 459.013 contains a number of offenses primarily dealing with practicing without a license or obtaining or helping someone else obtain a license through improper means (usually lying or withholding information).
  - c. Failing to carry out any affirmative duty is a violation.
  - d. Any violation of law or regulations in another jurisdiction and the failure to report same are violations.
  - e. Virtually any felony or misdemeanor is a violation.
  - f. A majority of offenses involve dishonesty.
  - g. Prohibition on asking patients about gun ownership was overturned in <u>Wollschlaeger v.</u> <u>Florida</u> (11 Cir. 2/16/17).

#### Prohibited Acts (cont.)

- 2. Emergency suspensions may be sought for offenses that present immediate threat to public health and safety, e.g.:
  - a. Medicaid fraud;
  - b. Controlled substance violations;
  - c. Repeated malpractice (3X);
  - d. Failed drug test; or
  - e. Default on student loans.

456.074

#### Prohibited Acts (cont.)

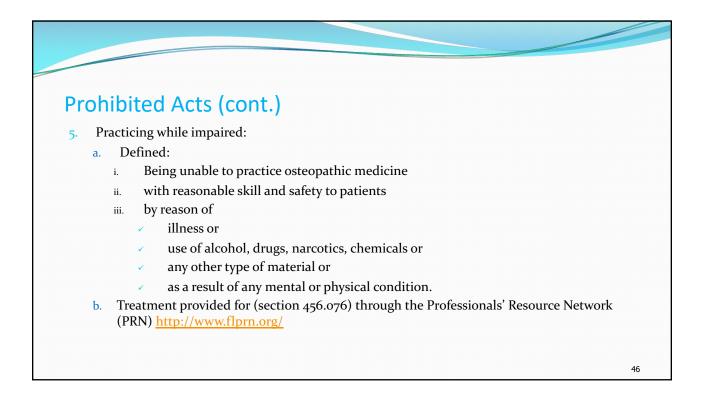
- 3. Fraud and Abuse—key examples (federal and FL):
  - a. Submitting a bill you are not sure of or that does not conform to program rules;
  - b. Performing unnecessary services;
  - c. Having unqualified people do work;
  - d. Routinely waiving/advertising forgiveness of co-pays;
  - e. Taking a "friends and family" approach to referrals;
  - f. Paying for referrals to you;
  - g. Charging patients "access", "administrative" or "fees"; or
  - h. Selling samples.

#### Prohibited Acts (cont.)

- 4. Other specific Florida provisions related to F&A:
  - a. Referrals to investors in one's practice is forbidden, absent full notice to the patient (456.052).
  - b. Mini-Stark law (456.053) covers referrals involving:
    - i. Clinical lab services;
    - ii. Physical therapy;
    - iii. Rehab services;
    - iv. Diagnostic imaging; and
    - v. Radiation therapy.
  - c. Kickbacks are prohibited (456.054).

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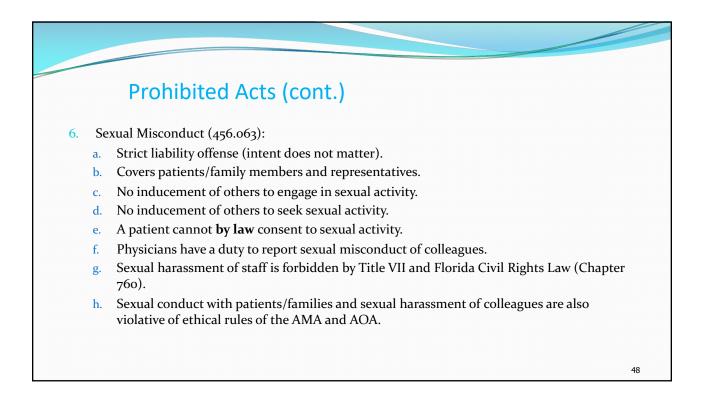
Sidebar: Federal F & A Laws						
	FCA	PPACA	Stark	Anti- kickback		
	Exclusion	Wire Fraud	Civil Money Penalties	Criminal Penalties		
	Anti-Embezz.	False Statements	Obstruction Of Justice	Program Fraud		
	Rx Marketing	Beneficiary Inducement	MACRA 2015	?		



#### Prohibited Acts (cont.)

- 5. Practicing while impaired (cont.):
  - c. Impairment Safe harbor:
    - i. No other complaint is pending;
    - ii. The licensee has acknowledged the impairment problem;
    - iii. The licensee has voluntarily enrolled in an appropriate, approved treatment program;
    - iv. The licensee has voluntarily withdrawn from practice; and
    - v. The licensee has executed releases for his/her own medical records.
  - d. Note, however, if a physician is not compliant with all elements of an assigned program, all records from PRN may be sent to the licensing Board. 456.072.

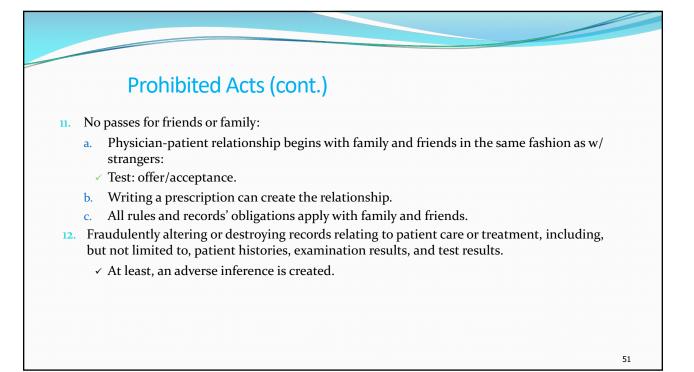




#### Prohibited Acts (cont.)

- 7. Concerted refusal to provide emergency care (458.3295 and 459.0145), which includes:
  - a. Refusing to report;
  - b. Absenting;
  - c. Resigning;
  - d. Giving less than full effort; or
  - e. Instigating other conduct that adversely affects the facility.

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#### Prohibited Acts (cont.)

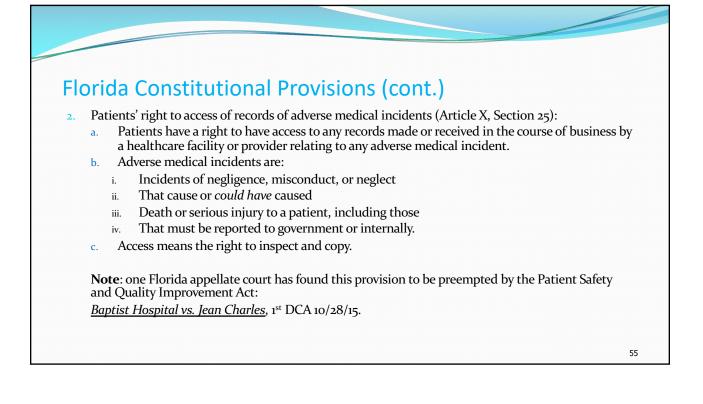
- *13.* Anti-retaliation rule: cannot refuse to provide healthcare based on a patient's participation in pending or past litigation or disciplinary action, <u>unless</u> such litigation or disciplinary action directly involves the osteopathic physician requested to provide services.
- 14. Failure to report: Failing to report to DOH any licensee under chapter 458 or chapter 459 whom the physician knows has violated the grounds for disciplinary action.
- 15. Being found by any court in this state to have provided corroborating written medical expert opinion <u>without reasonable investigation.</u>

## Sidebar: MD Position on Disruptive Behavior by Physicians

- > Disruptive behavior is defined as: "physical or verbal personal conduct that has a negative effect or potentially has negative effect on patient care."
- > Healthcare facilities could establish a code of conduct that define acceptable behavior as follows:
  - ✓ On the first reported occurrence of disruptive behavior, the healthcare facility's Chief of Staff, Chief of Service or Chief Medical Officer could speak with the physician engaging in such behavior.
  - On the next reported occurrence of disruptive behavior, the physician could be asked to appear before the healthcare facility's wellness committee or other appropriate committee.
  - If the disruptive behavior continues, the physician could be asked to voluntarily submit to an evaluation by PRN to exclude impairment.

# Florida Constitutional Provisions

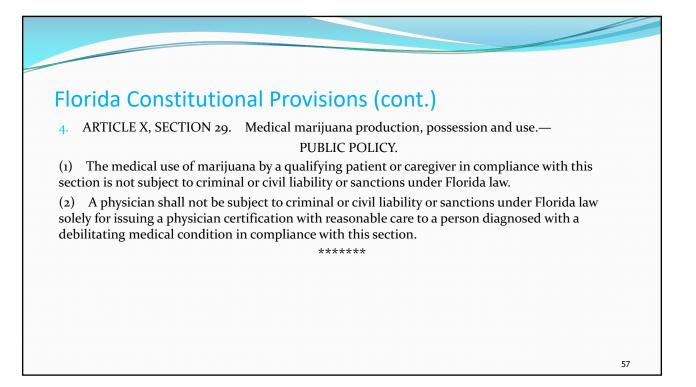
- **1**. Limit on abortions of minors (Article X, Section 22):
  - a. "Notwithstanding a minor's right of privacy provided in <u>Section 23 of Article I</u>, the Legislature is authorized to require by general law for notification to a parent or guardian of a minor before the termination of the minor's pregnancy."
  - b. Exceptions to notice requirements:
    - i. Medical emergency;
    - ii. Parent waives right to notice;
    - iii. Minor is married;
    - iv. Minor has dependent children; or
    - v. Evidence of abuse by parents.

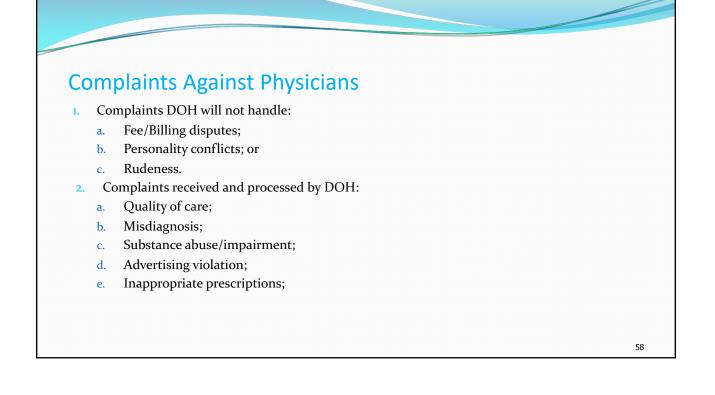


## Florida Constitutional Provisions (cont.)

3. Prohibition of medical licensure after repeated medical malpractice (Article X, Section 26):

- a. Medical malpractice is defined as the "failure to practice medicine with that level of care, skill, and treatment recognized in general law relating to healthcare providers' licensure..."
- b. Anyone who commits three or more incidents of malpractice is ineligible for continued licensure.
- c. Finding of malpractice must be by final judgment of a court, administrative body or an arbitrator.
- d. It does not matter where the malpractice occurs.





# Complaints Against Physicians (cont.)

- 2. Complaints received and processed by DOH (cont.):
  - f. Sexual contact;
  - g. Insurance fraud;
  - h. Excessive tests/treatments;
  - i. Failure to release records; and
  - j. Patient neglect/abandonments.
- 3. Three claims to avoid:
  - a. He/she did not tell me;
  - b. They did not care; and
  - c. I was not treated fairly.

#### Florida Statutory Penalties Against Physicians (456.072) 1. Stated Penalty Choices: Licensure denial a. License limitation b. Licensure suspension/revocation c. d. Citation for minor offenses Letter of reprimand or "of concern" e. f. Probation Corrective action g.

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### Florida Statutory Penalties Against Physicians (cont.)

- 2. Offenses which may be prosecuted as felonies:
  - a. Practicing without the proper license;
  - b. Attempting to obtain a license via a *knowing* misrepresentation;
  - c. Operating a pain clinic without proper registration; or
  - d. Improper dispensing of a C-II or III.
- 3. Offenses which may be prosecuted as misdemeanors:
  - a. Knowingly concealing information relating to a violation of Chapter 458 or 459;
  - b. Willfully making a false oath or affirmation;
  - c. Dispensing medication in an unregistered pain clinic;
  - d. Violation of the Florida anti-self-referral law; or
  - e. Paying or receiving kickbacks or engaging in fee splitting.

